



AFRICA
KIGALI • 17-19 JULY 2018

Africa Policy Day

Monday 16th July 2018

Kigali Convention Centre



AFRICA
KIGALI • 17-19 JULY 2018

Regional Regulatory Capacity Building

Jean-Francois Le Bihan

Policy Director Sub-Saharan Africa, GSMA

What is the GSMA Capacity Building programme?

What is the GSMA Capacity Building programme?

- Free training courses developed exclusively for regulators, policymakers and government officials
- Courses focus on the key topics within the mobile industry for the region
- Developed by leading experts in each field

Why are we doing it?

- Responds to ever increasing training requests from regulators
- Addresses a widening capacity gap caused by the accelerating pace of change within the telecommunications sector
- Helps policymakers and regulators develop appropriate regulatory frameworks that serve to deliver the social and economic benefits of mobile-enabled services

Our Courses

- **Advanced Spectrum Management for Mobile Telecommunications**
- **Children and Mobile and Technology**
- **Competition Policy in the Digital Age**
- **Disaster Preparedness and Response**
- **Internet of Things**
- **Leveraging Mobile to Achieve SDG Targets**
- **Mobile Money for Financial Inclusion**
- **Mobile Money for Financial Inclusion**
- **Mobile for Socio-Economic Development**
- **Mobile Sector Taxation**
- **Principles of Internet Governance**
- **Principles of Mobile Privacy**
- **Radio Signals and Health**
- **Weighing the Benefits of Universal Service Funds**
- **Women and Mobile**

Delivery

Online

- GSMA Trainers will deliver the courses in a classroom environment
- Courses vary in length from half a day to three days
- All course materials are provided onsite
- Participants are added to an alumni group and are updated regularly on new courses and relevant regional events

Face to face

- Courses are delivered online by GSMA experts and moderators
- All materials provided online
- They vary in length from one week to four weeks
- Approx one hour per day
- Assessments at the end of the course

More information

For more information:

- Visit: gsmatraining.com
- capacitybuilding@gsma.com





AFRICA
KIGALI • 17-19 JULY 2018

Telecom Policy and Regulatory Frameworks

Modernised to Enable the Fourth Industrial Revolution

Fraser Graham

Senior Director Policy Engagement, GSMA

About the GSMA

THE GSMA
WAS FOUNDED IN

1987

15 OFFICES WORLDWIDE

SHANGHAI	SAN FRANCISCO	BEIJING	SAO PAULO	NAIROBI	NEW DELHI
LONDON	DUBAI	ATLANTA	BRUSSELS	BARCELONA	HONG KONG
BRASILIA	BUENOS AIRES				

Connecting everyone and everything to a **#betterfuture**

The mobile industry is the first to formally commit to the UN Sustainable Development Goals

The GSMA represents the interests of mobile operators worldwide

UNITING NEARLY **800** MOBILE OPERATORS

WITH ALMOST **300** COMPANIES in the broader mobile ecosystem

The world's leading mobile industry events, Mobile World Congress and Mobile World Congress Shanghai, together attract

160,000+

people from across the globe each year

The GSMA works to deliver a regulatory environment that creates value for consumers by engaging regularly with:

MINISTRIES OF TELECOMS	TELECOMS REGULATORY AUTHORITIES	INTERNATIONAL & NON-GOVERNMENTAL ORGANISATIONS

CONNECTING **23,000+** Industry Experts

Exclusively for GSMA Members, InfoCentre[®] is your place to connect with a global community of industry experts

GSMA Working Groups provide frameworks and standards in commercial, operational and technical matters that help maintain and advance mobile industry ecosystems

8.1 BILLION+ MOBILE CONNECTIONS WORLDWIDE

Promoting Regulatory Modernisation

The digital economy has changed dramatically, but the regulatory environment has not. To enable efficient, competitive and well-functioning digital markets, policymakers should replace outdated telecoms regulation with a new framework applied across the digital ecosystem.

THE GSMA IS ...

Shaping the Debate
Through Policy Research

Delivering Policy Guidance
Through In-Market Engagement

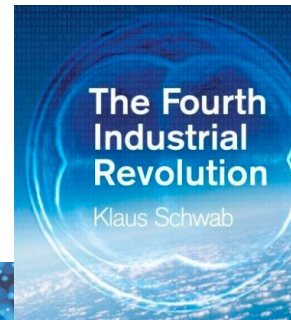
Enabling Dialogue
Through High-Level Policy Forums

What is the Fourth Industrial Revolution (FIR)?

Definitions

- The fourth industrial revolution is the current and developing environment in which **disruptive technologies and trends** such as the Internet of Things (IoT), robotics, virtual reality (VR) and artificial intelligence (AI) are changing the way we live and work. (Whatis.com)
- **Mobile IoT is set to play a central role in delivering Industry 4.0** – a fourth industrial revolution involving the extensive use of data analytics to optimise and automate the production of all kinds of goods. (GSMA)

“... a global transformation characterized by the convergence of digital, physical, and biological technologies” (WEF)



Background and Status

- Previous industrial revolutions liberated humankind from animal power, made mass production possible and brought digital capabilities to billions of people. This is, however, **fundamentally different**.
- The world lacks a consistent, positive and common narrative that outlines the opportunities and challenges of the FIR...

What impact will the FIR have?

Opportunities

- The world has the potential to connect billions more things to digital networks...
- The regulatory and legislative landscapes will significantly shape how researchers, businesses and citizens develop, invest in and adopt emerging technologies

Source: *Fourth Industrial Revolution* – Klaus Schwab

Threats

- “...organizations might be unable to adapt; governments could fail to employ and regulate new technologies to capture their benefits” *WEF*
- The real risk of digitisation needs to be recognised
- What if the technology is used against Human Rights or civic freedom?

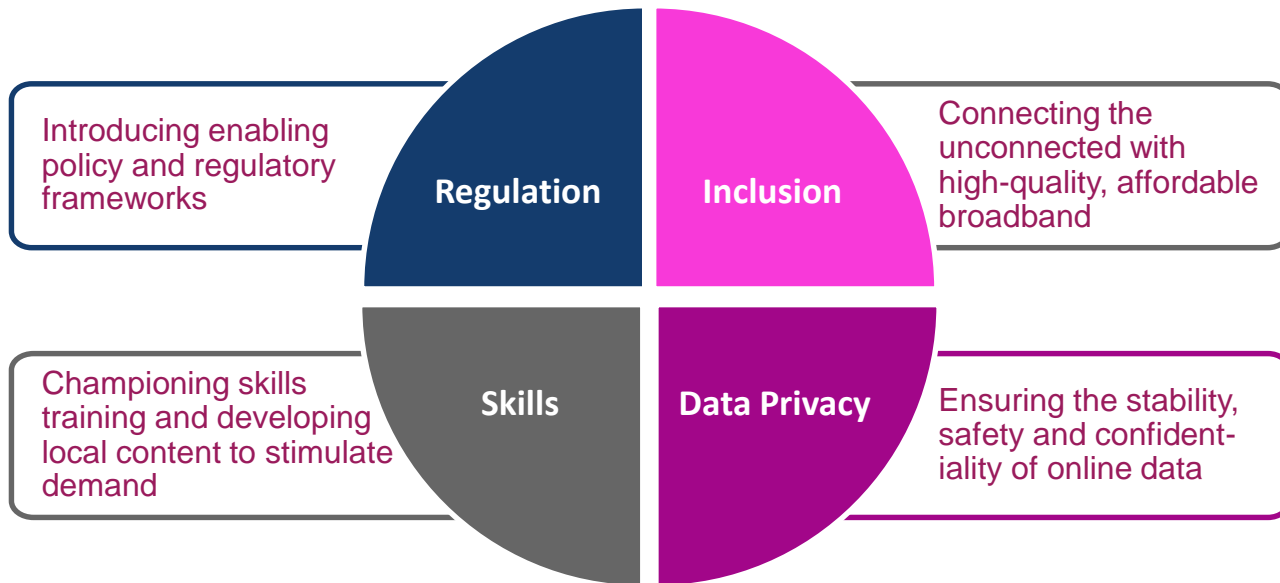
Outcomes

A myriad of use cases:

- Artificial Intelligence, advanced robotics
- Augmented Reality
- Autonomous vehicles, Drones
- Smart cities
- Healthcare transformation, genetic editing

In its scale, scope, speed and complexity, the transformation will be unprecedented.

Priority actions identified to enable the FIR



Group Exercise: Split in to four groups, for 10-15 minutes, to examine one of the four priority actions. Report back to main session with suggested key drivers for success

Principles of a new regulatory framework

Functionality-based

Pursue regulatory goals based on achieving functional objectives, not legacy structures based on industries or technologies

Dynamic

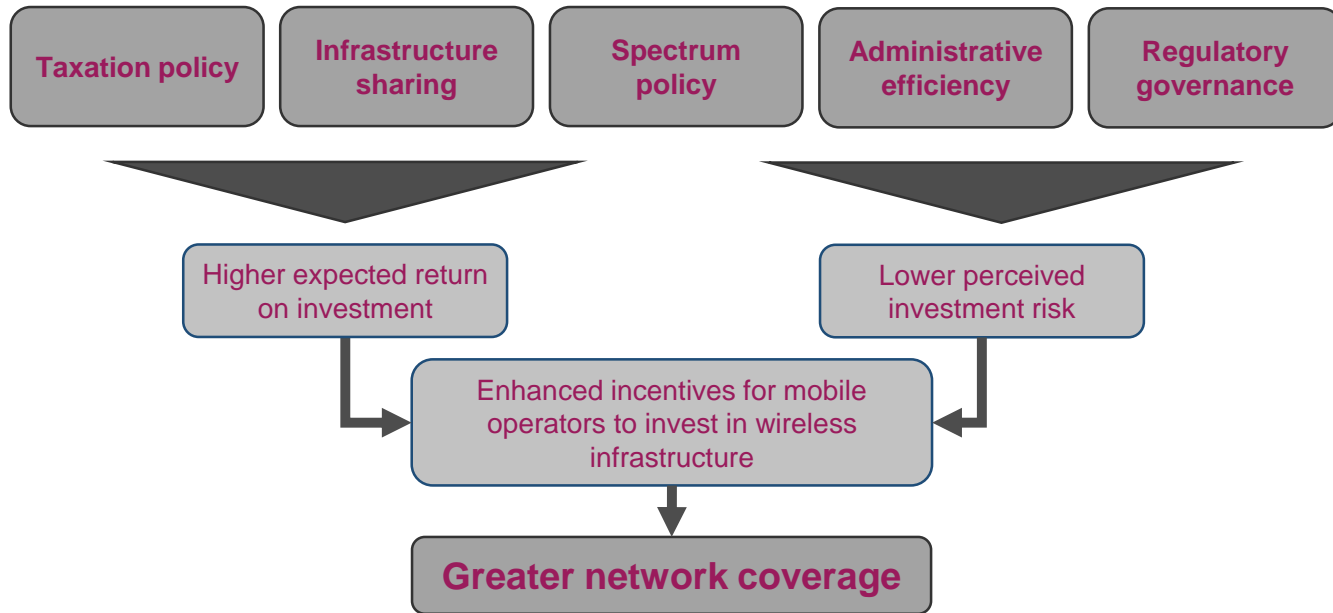
Give preference to performance-based approach through ex post enforcement over prescriptive, ex ante rules

Bottom-up

Consider new approaches to regulation — including the need for regulation and legacy rules — in light of current market realities

The new framework will reduce regulatory asymmetries, promote dynamic competition and innovation, and allow regulatory objectives to be achieved more effectively at lower cost

Digital inclusion: Enabling supply through an investment-friendly regulatory framework



Stimulate demand by...

...improving citizens digital skills... and increasing the amount of locally relevant content

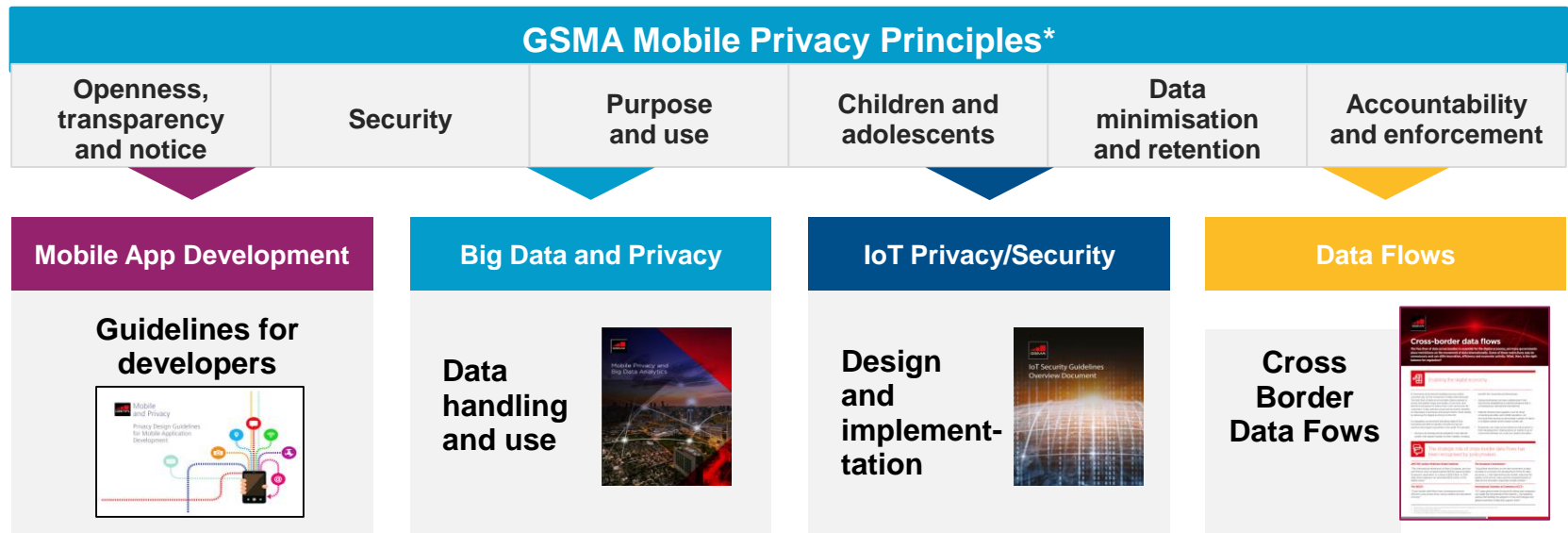
- **Bringing ICT into the school curriculum** guarantees that citizens of tomorrow receive the skills necessary for the modern economy.
- **Connecting schools to broadband** motivates students and promotes a better learning environment.
- **Increasing awareness of the benefits of internet** beyond entertainment purposes.
- **Drawing attention to harassment of women** online and via the mobile phone. This should be coupled with development of legal and policy frameworks to address harassment.



- **Supporting the local digital ecosystem** in creating a thriving digital economy.
- **Foster an enabling environment** in partnership with industry.
 - Attracting and retaining entrepreneurs through start-up ecosystems and innovation hubs.
 - Developing sustainable innovation through financing, supportive policy environment and educational institutions that feed the start-up community.
- **E-government services** are a major component of locally relevant mobile content.
 - Potentially easy win given the heavy consumer reliance on public services.

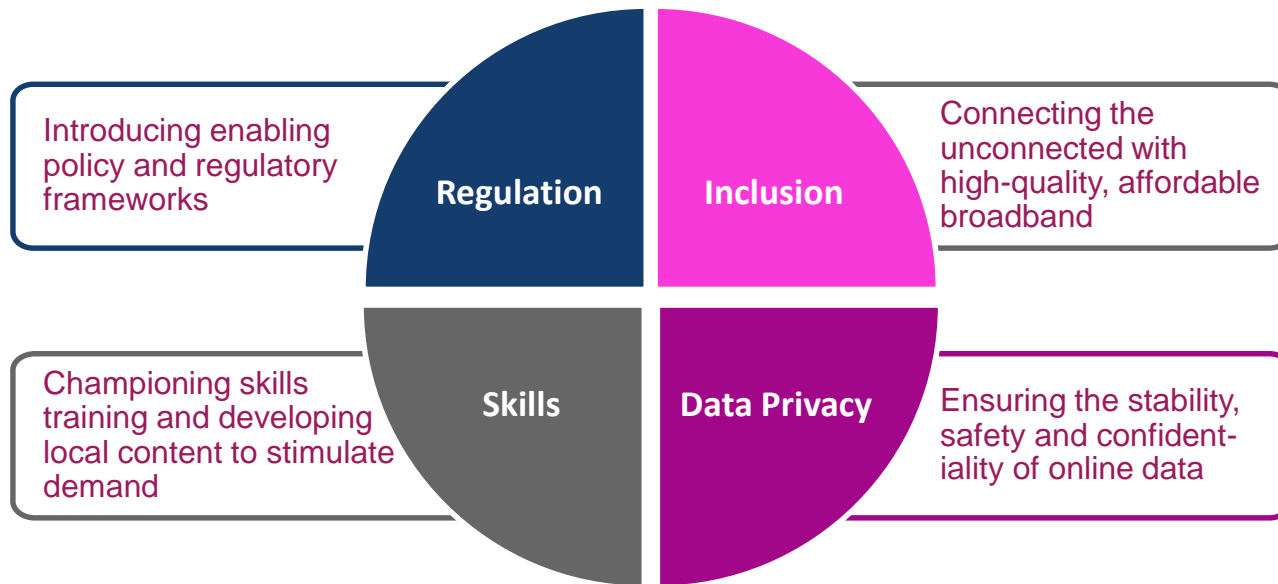
Privacy: Building Trust Across the Digital Ecosystem

Protecting privacy is about building trust and confidence that private data are being protected. This requires all parties involved to adopt a coherent approach that is technology neutral and consistent across all services, sectors and geographies. Risk-based frameworks that safeguard private data and encourage responsible digital governance practices, aligned to local regulation and reflecting commonly accepted privacy principles, can help protect privacy while fostering innovation.



*Six principles related to personal data, of nine in total

In Summary: Priorities revisited





AFRICA
KIGALI • 17-19 JULY 2018

Mapping the emerging privacy landscape in Africa

Jean-Francois Le Bihan

Policy Director Sub-Saharan Africa, GSMA

Executive summary

- Over the past 15 years, Africa witnessed the emergence of privacy legal frameworks at national and regional levels.
- So far, most regional frameworks have addressed privacy in conjunction with electronic transactions and cybersecurity.
- 16 countries have adopted privacy laws and some have established data protection authorities now operating for several years.
- New national laws are being discussed and some regional frameworks are being supplemented or are about to be reviewed.

Executive summary (cont.)

- Limited consultation took place during early law-making effort; civil society intervened but private sector didn't get involved.
- In the meantime the digital economy is becoming a reality with mobile apps and a digital lifestyle requiring more data.
- To realise the full potential of digital Africa requires a balanced and innovation-friendly approach to privacy.
- The mobile industry is already a big data player and has views to share with policymakers regarding the next steps.

Over the past 15 years Africa privacy legal landscape has emerged

2001: Cape Verde adopts first privacy law

2008: Benin & Morocco laws

2011: Angola

2004: Burkina Faso, Mauritius & Tunisia laws

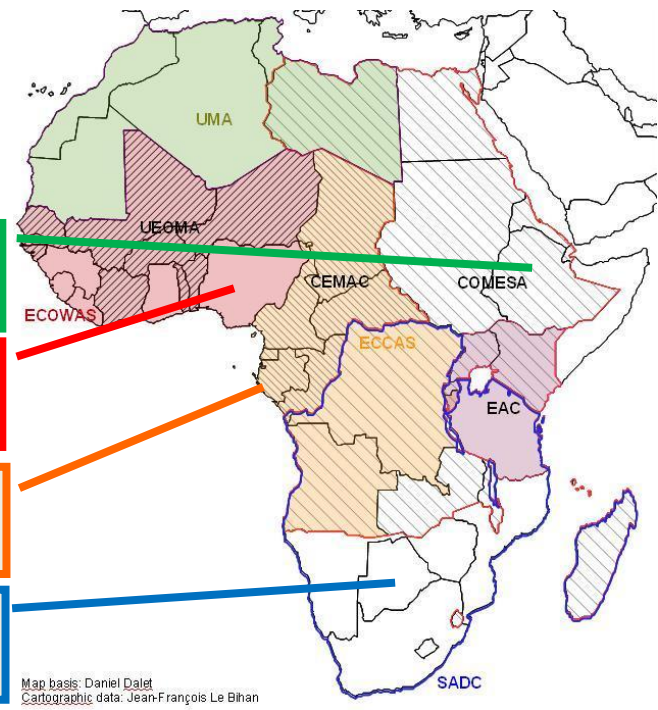
2010: ECOWAS Supplementary Act on Personal Data Protection

2014: AU Convention on Cybersecurity and Personal Data Protection

Regional frameworks are to great extent aligned with international and AU Convention principles

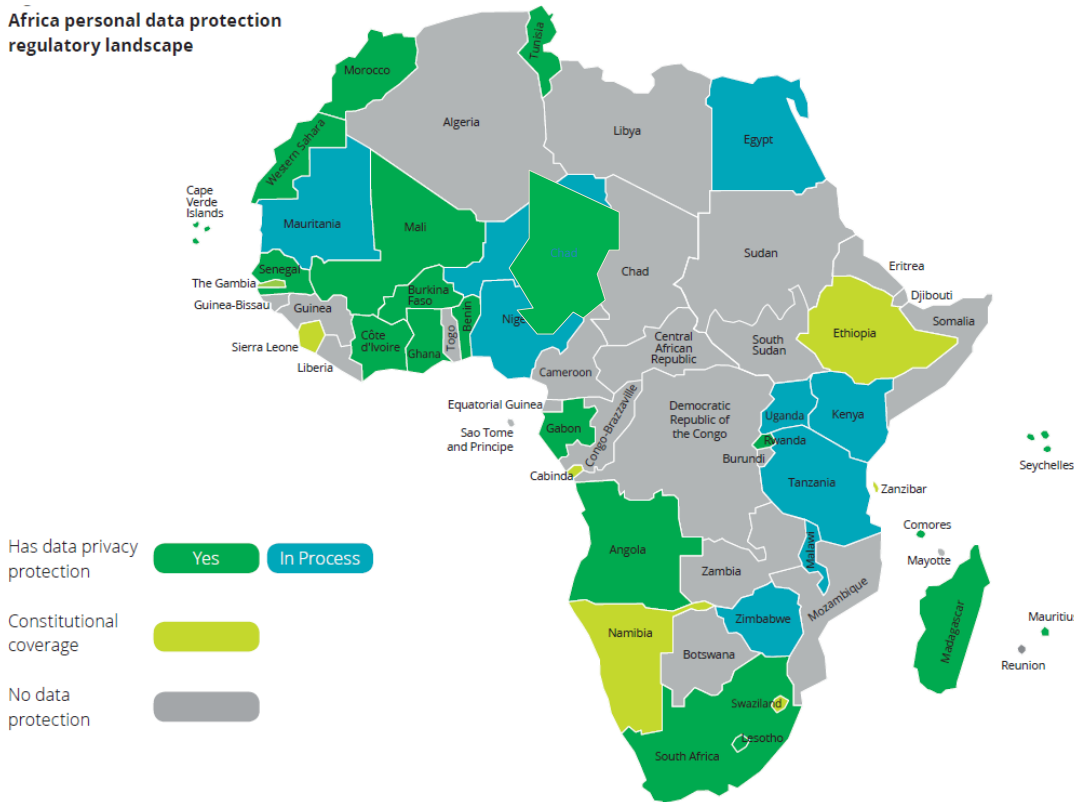
International references like OECD, Council of Europe, EU and APEC were used when drafting the AU Convention and the subsequent regional frameworks, thanks to a good level of coordination between partners and consultants.

- AU Convention**
2014 supported by UNECA
- ECOWAS Supplementary Act**
2010 supported by UNECA
- ECCAS model legislation**
2016 supported by EU and ITU
- SADC model legislation**
2010 supported by EU and ITU



An overview of national privacy laws in Africa

Africa personal data protection regulatory landscape



While early national laws were adopted in the 2000s, others came once regional frameworks were under discussion or adopted.

A new series of laws are currently being discussed and may be adopted soon (like in East and West Africa).

So far, 16 AU member states have a bespoke privacy law.

A layer cake of pan-African principles, regional reference frameworks and national legislations

AU

- African Union Convention on Cybersecurity and Personal Data Protection (27 June 2014, with the support of UNECA)
- Guidelines (9 May 2018, with the support of ISOC)

REC

West Africa

- 2010 ECOWAS Supplementary Act (with the support of UNECA)

Central Africa

- 2016 ECCAS Model Legislation (with the support of ITU and EU)

East Africa

- 2008 EAC Framework for Cyberlaws (with the support of UNCTAD)

Southern Africa

- 2010 SADC Model Legislation (with the support of ITU and EU)

MS

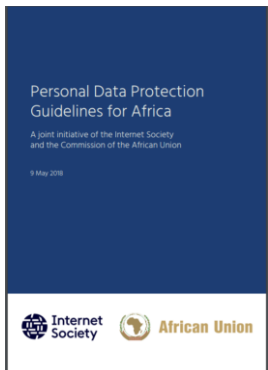
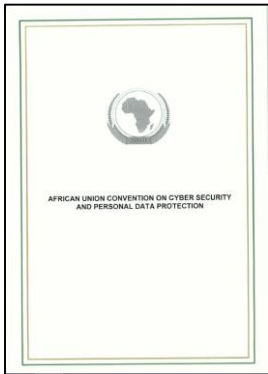
- 7 MS out of 15 (BF, BN, CI, CV, GH, SN, ML, etc.)

- 2 MS out of 11 (GA, TD, etc.)

- 0

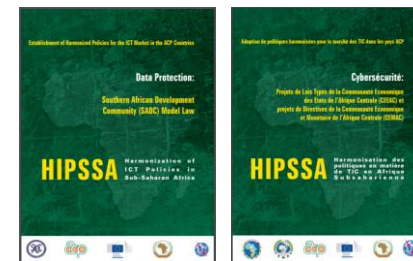
- 7 MS out of 15 (AO, CR, LS, KM, MG, MU, SC, ZA, etc.)

AU Convention and Guidelines



- The AU Convention has been signed by 10 member states in May 2018 (Benin, Chad, Comoros, Congo, Ghana, Guinea-Bissau, Mauritania, Sierra Leone, Sao Tome & Principe, and Zambia); still 45 member states to ratify.
- The AU Convention has recently been supplemented by implementation guidelines (9 May 2018).

Model legislations to support quicker and harmonised national law adoption



ECCAS

- ECCAS doesn't have binding community law instruments.
- ECCAS followed similar approach for its regional ICT harmonised policy framework following SADC example.
- Limited result as only 3 member states out of 10 have adopted a national privacy law.
- Acceleration effect clear for Chad, to some extent in Gabon, Angola was a precursor.

SADC

- SADC doesn't have binding community law instrument beyond the Transport, Communication & Meteorology Protocol.
- SADC followed a similar route for its regional ICT harmonised policy framework
- 50% of members states have privacy laws like ECOWAS with a hard law approach.
- Interest by SADC members and Secretariat to review existing framework and its level of implementation as part of the 4th Industrial Revolution.

East Africa, ICT powerhouse with no privacy law

Uganda

- No data privacy law but some provisions from various legal sources.
- 2015 draft of bill (with RICT) under consultation early 2018 at Parliament.
- Timeline to be clarified.

Rwanda

- No overarching privacy legal framework but constitutional provisions and technical piece.
- Network Security Regulation with RURA to interpret customer data definition remit.
- Data revolution strategy under discussion to inform further policy and law making.

Kenya

- Bill finalised by the Privacy Legislative Task (Telkom represents MNOs & private sector).
- Senatorial hearing scheduled 18th July.
- Open public consultation to come.

Tanzania

- Process to draft a bill started in 2009 and reached a milestone in 2014.
- In December 2017, the project was advertised again.
- No clear timeline yet.

An uneven landscape: Southern/West Africa half way and East Africa possibly catching up

- Proposed and existing national laws may still not yet fully cover all aspects of data protection and privacy.
- According to CIPESA, [Uganda's Data Protection Bill, 2015](#) and [Ghana's Data Protection Act, 2012](#) lack clauses on notification of breach and data portability and have limitations on the right to access, among others.
- Limitations to cross-border flows may remain a challenge even when clear reciprocity principles between regions are established.
- Export ban of customer data in Rwanda's Network Security Regulation is a hurdle to roll out innovation.
- Export of anonymised data as part of Big Data for Social Good not straightforward despite ECOWAS framework.



AFRICA
KIGALI • 17-19 JULY 2018

Big Data and Cross-Border Data Transfers

Boris Wojtan

Director of Privacy, GSMA

Big Data — what is it?

The exponential growth both in the availability and automated use of information.

References to Big Data generally involve:

- **Large** data quantities from **multiple and diverse** data sources (volume, variety)
- Created in **near-real time**, (velocity)
- The use of **data processing** techniques to analyse the data, **identify correlations and generate** (potentially unexpected) **insights** that might have a predictive quality

Hindsight

Insight

Foresight



Value of Big Data

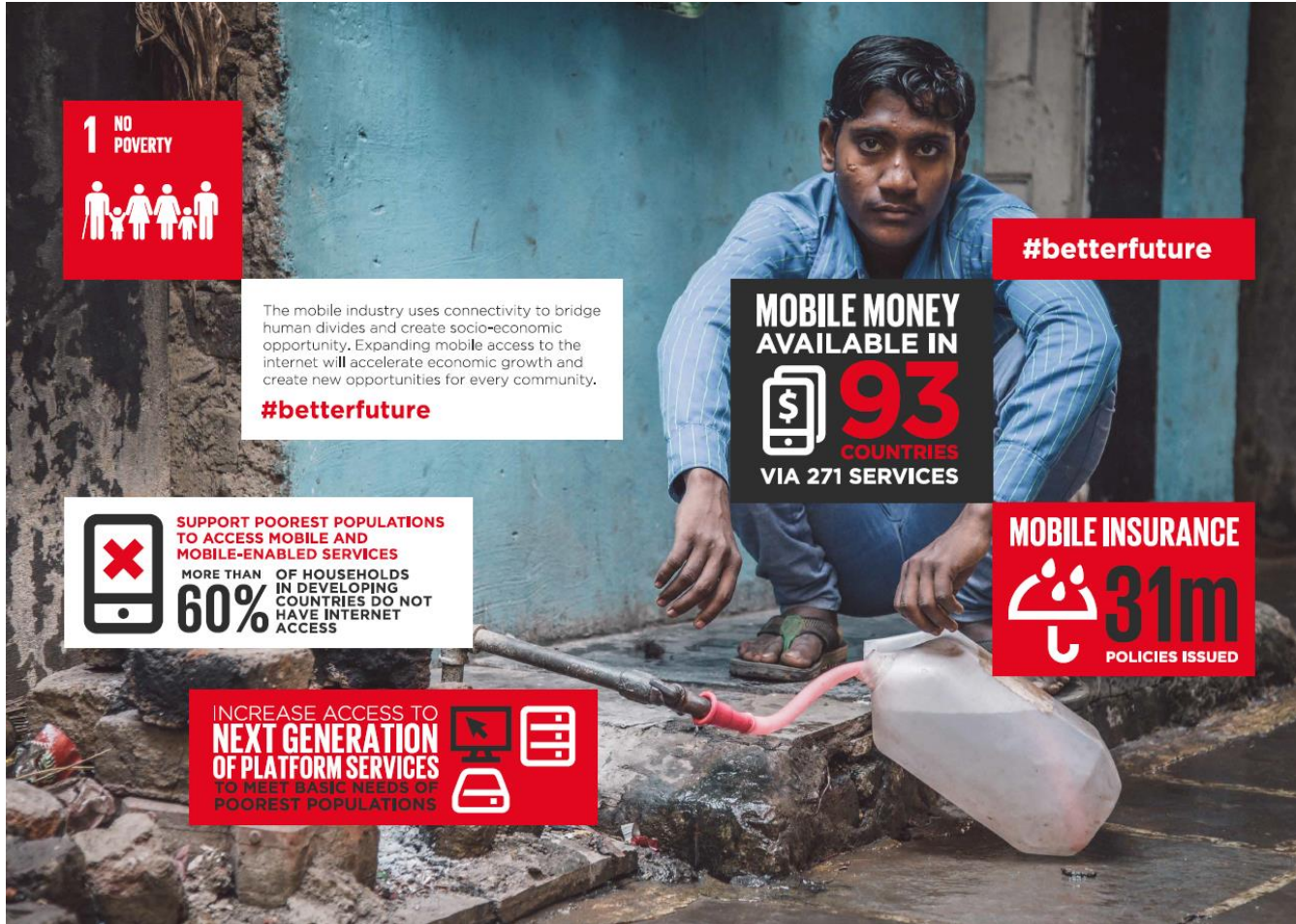
Descriptive analytics

Predictive analytics

Putting connectivity & data to work



#M360AFRICA



1 NO POVERTY

The mobile industry uses connectivity to bridge human divides and create socio-economic opportunity. Expanding mobile access to the internet will accelerate economic growth and create new opportunities for every community.

#betterfuture

#betterfuture

MOBILE MONEY AVAILABLE IN

93
COUNTRIES
VIA 271 SERVICES

SUPPORT POOREST POPULATIONS TO ACCESS MOBILE AND MOBILE-ENABLED SERVICES

MORE THAN 60% OF HOUSEHOLDS IN DEVELOPING COUNTRIES DO NOT HAVE INTERNET ACCESS

MOBILE INSURANCE

31m
POLICIES ISSUED

INCREASE ACCESS TO NEXT GENERATION OF PLATFORM SERVICES TO MEET BASIC NEEDS OF POOREST POPULATIONS



9 INDUSTRY, INNOVATION AND INFRASTRUCTURE



The world is experiencing a rapid transition to connected devices, and mobile networks remain the proven technology. Mobile connectivity is also a key ingredient for innovation driving reductions in communities' environmental footprint.

#betterfuture

#betterfuture

CONNECT THE UNCONNECTED:
ALMOST 3bn
PEOPLE REMAIN UNCONNECTED




7 OUT OF **8**
SDG 9 TARGETS IMPACTED BY THE MOBILE INDUSTRY



CONTINUE TO ROLL OUT INFRASTRUCTURE:
71% OF THE WORLD'S RURAL POPULATION UNCOVERED BY A **3G** NETWORK



69% OF THE WORLD'S POPULATION COVERED BY A **3G** NETWORK



Big Data — what can it do?


Potential areas of use



Predicting the spread of infectious disease



Optimising urban planning and management



Open data innovation — creating opportunities



How the mobile industry is harnessing big data to help public agencies and NGOs tackle epidemics, natural disasters and environmental impacts.

Infectious diseases, pollution, earthquakes, floods and other disasters are among the greatest challenges the world faces today. Each year, 15 million people die and millions more become seriously ill as a result of infectious diseases¹. According to the World Bank², air pollution has emerged as the fourth-leading risk factor for deaths worldwide. It is estimated that 1.8 billion people were affected by disaster in the last decade³.

Mobile operators can provide powerful and unique insights based on anonymised, aggregated network data to help solve these complex problems. Mobility data can help public health organisations to more effectively respond to epidemics or plan targeted health interventions. It can support emergency relief agencies to more accurately and efficiently direct their resources. It can help governments better understand the impact of pollution and climate change on citizens.

In 2017, through the GSMA, mobile operators across geographies have come together to accelerate and scale the business opportunity for Big Data for Social Good. The GSMA offers a unique platform to establish a common framework and best practice approaches, while respecting and protecting individuals' privacy.

Millicom news feature

Guest Blog: Mobile network data to help aid agency



Flowminder works with mobile operators to secure processes for providing relevant anonymised network statistics to health and aid agencies. Here, Erik Wetter, Co-founder and Chairman of Flowminder, gives an overview.

20 January 2014. The concept of big data has hit the aid and humanitarian spheres in full force, with UN agencies and governments putting it at the center of the development of the Sustainable Development Goals (SDG) that will guide aid and development from 2015 until 2030.

A prominent part of this discussion has become mobile network data or call data records (CDR), which are routinely collected by mobile operators for billing and mobile network management. The mobile operator association, GSMA, published privacy guidelines for the use of CDRs in October 2014, and research methods will be on the agenda in Davos at the World Economic Forum meetings at the end of this month.

This focus is understandable. CDR data has the potential to radically improve precision and effectiveness in key areas of public health such as infectious disease surveillance and disaster response.

In 2017, the Big Data for Social Good Initiative convened public and private organisations to accelerate the mobile industry's impact against the UN SDGs.

Using Mobile Data for Development



MAY 2014

Cartesian **BILL & MELINDA GATES Foundation**

Regulatory considerations for advancing Big Data opportunities (Data Innovation and Data Protection)

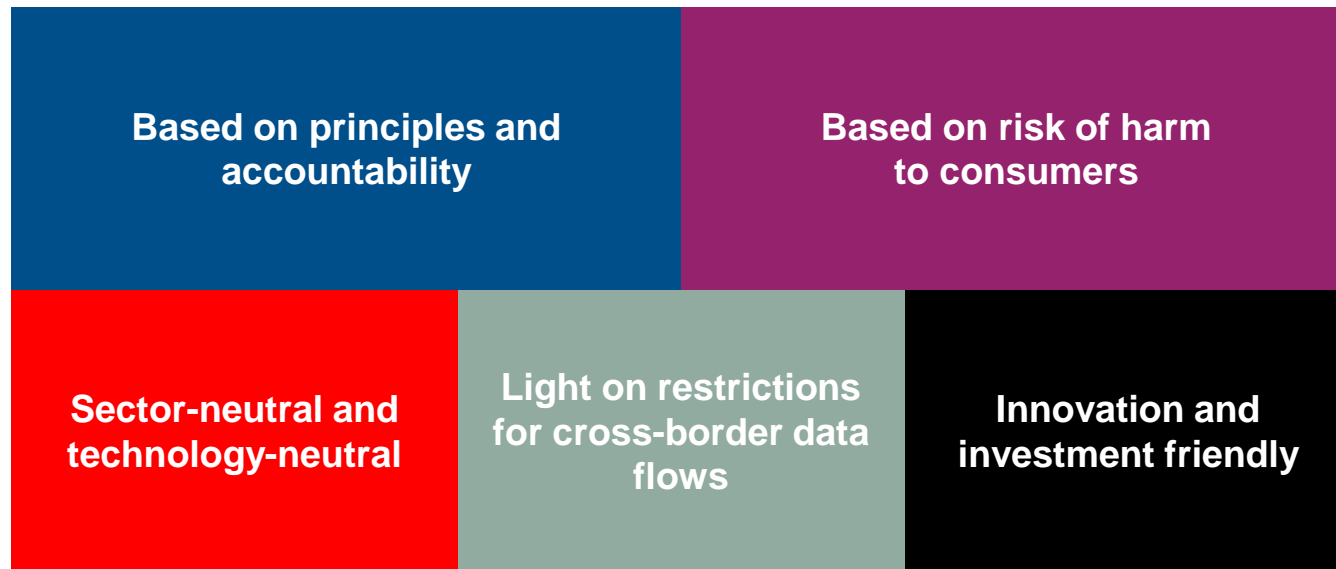
Could over-regulation on user privacy destroy both private value and public good – what is the right balance?

Key regulatory considerations:

- How can policymakers facilitate the use of Big Data by governments in order to meet pressing public policy needs?
- How strict should rules be in relation to companies 'specifying' the uses of personal data, given that Big Data may well lead to predicting future 'undiscovered' uses?
- How can consumer 'notice' and 'consent' rules be applied in the context of Big Data without inhibiting innovation? (e.g., when new data uses are conceived after collection)
- How can policymakers facilitate cross-border data transfers while ensuring consumers' privacy is respected? (e.g., through privacy protective methods)
- Who controls one's data when smart devices process data without human intervention to make market predictions?
- See *Mobile Privacy and Big Data Analytics* for more information: https://www.gsma.com/publicpolicy/wp-content/uploads/2017/02/GSMA-Big-Data-Analytics_Feb-2017.pdf

Data privacy regulation: the right approach

Smart privacy regulation for consumers is:



Cross-Border Data Flow (CBDF)

CBDFs help digital economy to flourish returning social and economic benefits to individuals, businesses and governments

“The international dimension of flows [of goods, services and finance has] increased global GDP by approximately 10 percent, equivalent to a value of \$7.8 trillion in 2014. Data flows represent an estimated \$2.8 trillion of this added value.” *UNCTAD1 quotes McKinsey Global Institute*

If more countries base data privacy laws on internationally recognised principles, they can trust each other more and allow personal data to flow



Enabling the digital economy

E-commerce and internet-enabled services within countries rely on the movement of data internationally. The free flow of data across borders allows people to access the global range and quality of services, and permits businesses to reduce their costs and prices for customers. It also delivers social and economic benefits to individuals, businesses and governments more rapidly by allowing the digital economy to flourish.

In a regulatory environment that allows data to flow, businesses are able to operate, innovate and address solutions and support anywhere in the world. For example:

- Services can emerge and be adopted in one national market, then expand readily to other markets, bringing benefits for consumers and businesses.
- Startup businesses can have a global reach from Day One by establishing an internet presence that is simultaneously national and international.
- Internet infrastructure suppliers, such as cloud computing providers and mobile operators, can structure their services to serve large numbers of clients in multiple markets at the lowest overall cost.
- Businesses can scale up (and down) at critical points in their development, making direct or indirect use of cloud and software-as-a-service (SaaS) providers.

The strategic role of cross-border data flows has been recognised by policymakers

UNCTAD¹ quotes McKinsey Global Institute:
“The international dimension of flows [of goods, services and finance has] increased global GDP by approximately 10 percent, equivalent to a value of \$7.8 trillion in 2014. Data flows represent an estimated \$2.8 trillion of this added value.”

The European Commission²:
“Unjustified restrictions on the free movement of data are likely to constrain the development of the EU data economy [...] risk fragmenting the market, reducing the quality of services for users, and the competitiveness of data service providers, especially smaller entities.”

The OECD³:
“Cross-border data flows have increased economic efficiency and productivity, raising welfare and standards of living.”

International Chamber of Commerce (ICC)⁴:
“ICC urges governments to ensure all citizens and companies can realize the full potential of the Internet [...] by adopting policies that facilitate the adoption of new technologies and global movement of data that supports them.”



AFRICA
KIGALI • 17-19 JULY 2018

Proof of Identity and Access to Mobile Services: Designing policies for trust, inclusion & proportionality

Yiannis Theodorou

Director, Policy & Advocacy, Digital Identity and Mobile for Humanitarian Innovation, GSMA

Proof of Identity and Access to Mobile Services: Designing Policies for Trust, Inclusion & Proportionality

In the digital age, identification becomes ever more critical to gaining access to mobile connectivity and a range of services. In around 54 countries across Africa, governments require proof-of-identity from users to register SIM cards in their own name, while more than half a billion people lack a form of official identification on the continent. Robust privacy and data protection frameworks ensuring trust incentivise people to register for mobile subscriptions in their own name, mitigating the risks of digital and financial exclusion.

The GSMA recently conducted research on SIM registration policies, and the linkages between access to identity and access to mobile services, as well as the existence (or lack) of privacy frameworks on consumers' trust.

Yiannis Theodorou, GSMA Advocacy and Regulatory Director, Digital Identity, Mobile for Humanitarian Innovation (ytheodorou@gsma.com)

- Download our Report: <https://www.gsma.com/access-to-mobile-services>
- Watch our Video: <https://youtu.be/1jftiQF5ya4>



AFRICA
KIGALI • 17-19 JULY 2018

Jean Francois Le Bihan Closing Remarks....