

GSMA | Ministerial
Programme

#MWC23MP

Spectrum Management towards Sustainability Goals

Moderator

Kamal Tamawa
SSA Policy Director
GSMA



Agenda

Agenda

Moderator: Kamal Tamawa, SSA Policy Director, GSMA

Welcome Remarks

Luciana Camargos, GSMA, Head of Spectrum, GSMA

11:30 – 11:35

Introduction: GSMA Views and the New Study

Carol Sosa Leguizamón, Spectrum Policy Director, GSMA

11:35 – 11:45

Regulator Perspective

Garrett Blaney, Commissioner, ComReg, Ireland

11:45 – 11:55

Global trends, studies and plans

*Alexia Gonzalez-Fanfalone, Telecommunication Policy Analyst
OECD Spectrum*

11:55 – 12:05

Roundtable Discussion

12:05 – 12:55

Closing Remarks

12:55 – 13:00

Welcome Remarks

Luciana Camargos
Head of Spectrum
GSMA



A New Study

Carol Sosa Leguizamón
Spectrum Policy Director
GSMA



Spectrum Management towards Sustainability Goals

How can Spectrum Policy help reduce carbon emissions?

Today, **96%** of the world's population is covered by mobile broadband networks and more than half of the world is using mobile internet

Mobile Context

- The mobile industry became the first industry to commit to the 17 UN Sustainable Development Goals (SDGs)
- MNOs around the world aim to reach net zero carbon emissions by 2050
- Spectrum policies have a direct impact in network energy efficiency

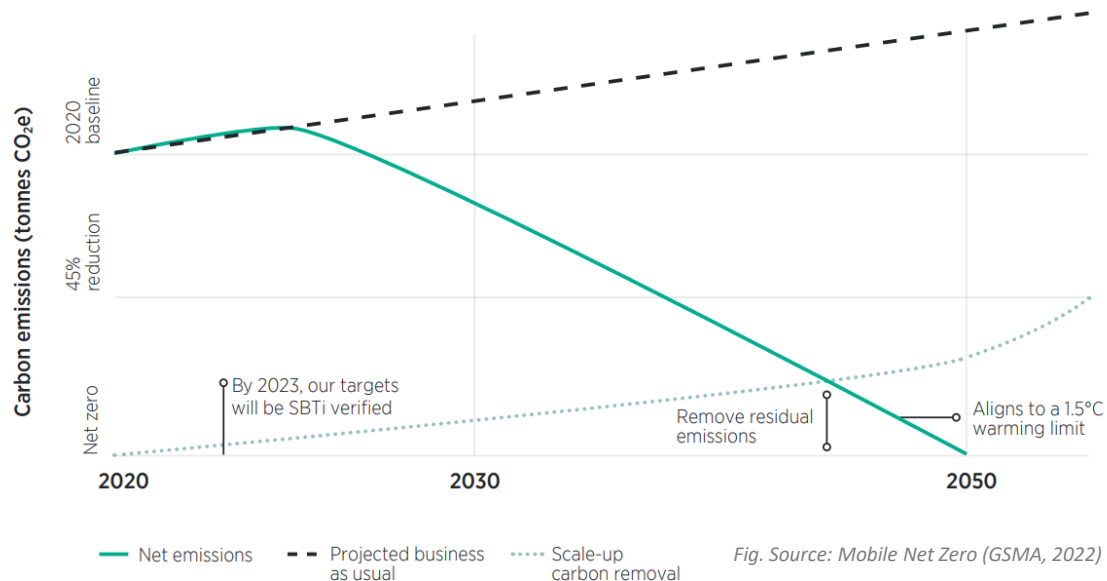


Fig. Source: Mobile Net Zero (GSMA, 2022)

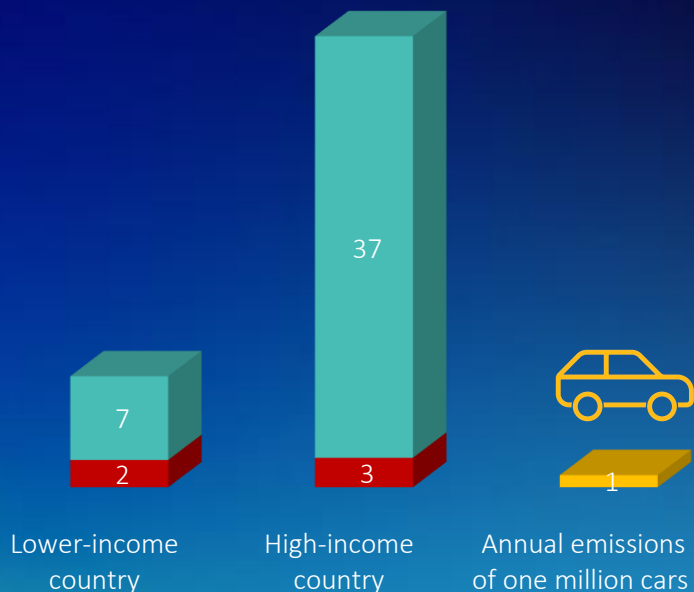
Emissions impact by modelling spectrum policies

Late 5G assignments	Restricted spectrum	Fragmented spectrum	Lack of Technology Neutrality
<ul style="list-style-type: none">▪ Reliance in older mobile generations with higher energy consumption▪ Low benefits through enablement effect	<ul style="list-style-type: none">▪ Throughput per base station depends on available spectrum▪ More base stations are needed increasing energy consumption	<ul style="list-style-type: none">▪ Spectrum underutilization due to guard bands and increased signalling overhead▪ Also, more base stations are needed increasing energy consumption	<ul style="list-style-type: none">▪ Prevent energy efficiency and spectral efficiency improvement▪ MNOs are forced to maintain old technologies with higher energy consumption

Results – Carbon emissions Impact

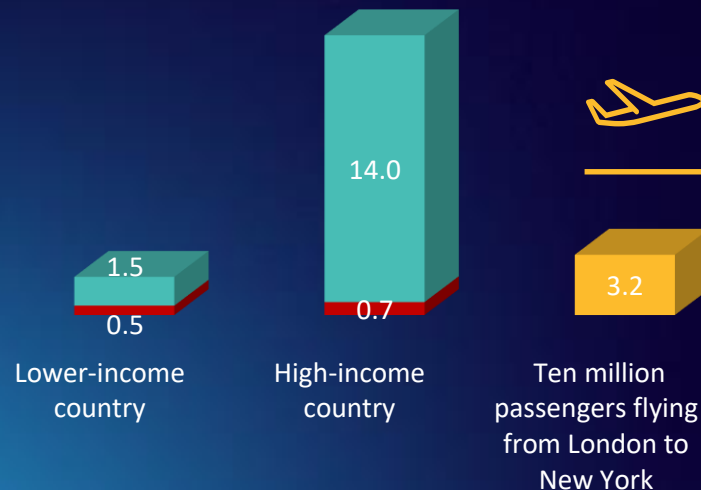
Late 5G Assignments

(millions of CO₂e tonnes, cumulative over 2022-2031)



- Emissions of other sectors and households
- Mobile sector's own emissions

Restricted Spectrum

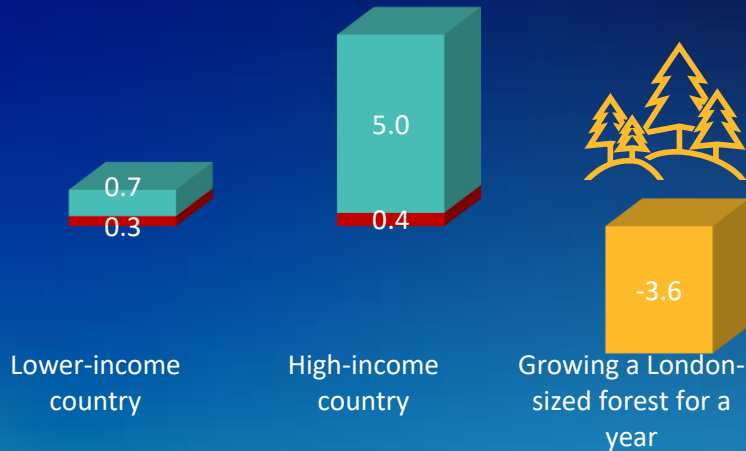


- Enablement in other sectors and households
- Mobile sector's own emissions

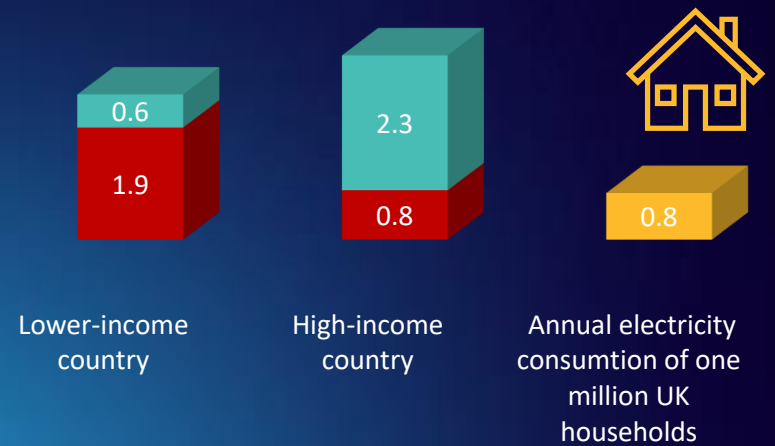
Results – Carbon emissions Impact

Fragmented Spectrum

(millions of CO2e tonnes, cumulative over 2022-2031)



Lack of Technology Neutrality



■ Enablement in other sectors and households

■ Mobile sector's own emissions

■ Enablement in other sectors and households

■ Mobile sector's own emissions

Regulator Perspective

Garrett Blaney
Commissioner
ComReg, Ireland



Spectrum, Communications Networks & Environmental Sustainability

*Spectrum Management towards Sustainability Goals
Ministerial Programme 2023 Roundtable*

27th February 11:30 – 13:00 (GMT+1)

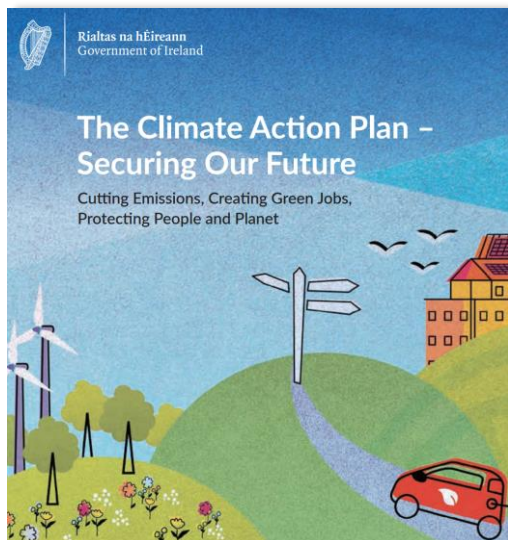


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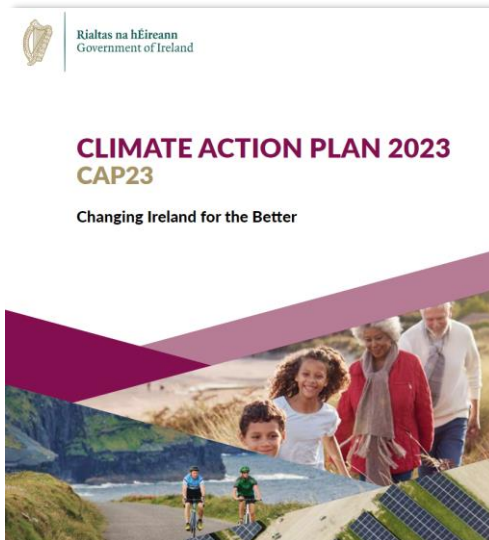
Commission for
Communications Regulation

Ireland's Climate Action Policies

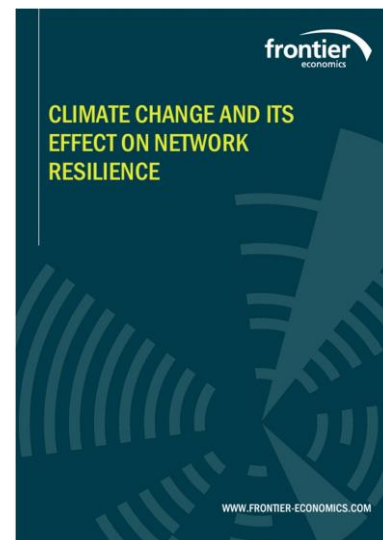
2021/22



2022/23

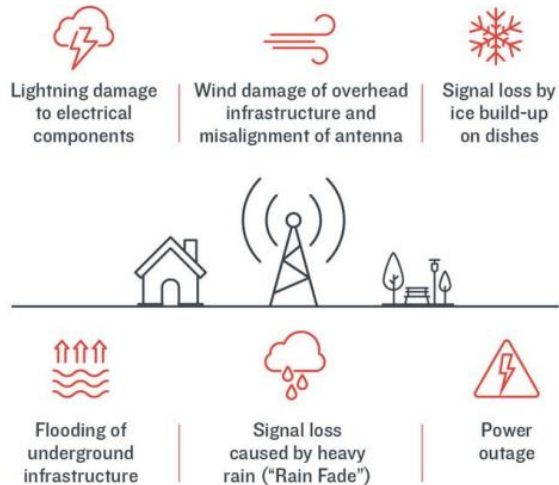


ComReg Commissioned Study






Climate Change & Effect on Network Resilience

WIRELESS NETWORKS



Source: *Frontier Economics*

Reduced Power Consumption for ECN operators:

-  Support resilience of networks
-  Reduce costs
-  Promote climate change objectives

Environmental Sustainability & Telecoms

Balancing Regulatory Objectives

Encourage
investment
&
innovation



Technology Neutrality
Flexibility for efficient solutions

Ensure
Competition
in markets



Economic Processes

Protect
Consumers



Consider vulnerable consumers
when sunsetting (e.g. 3G)

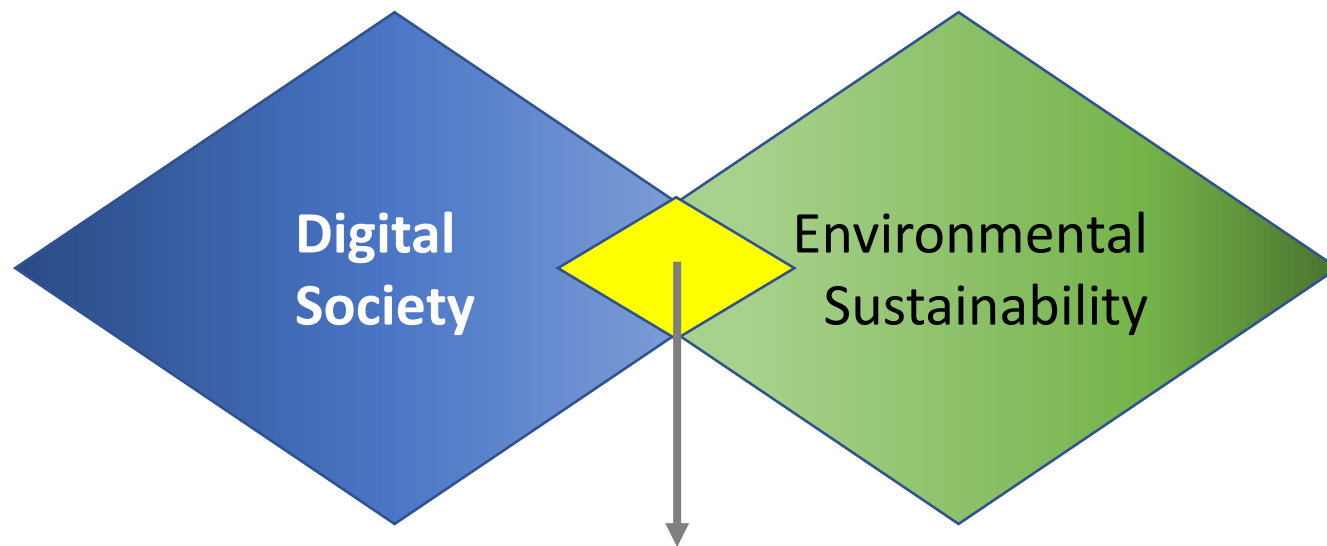


- Workstream on environmental impact of ECN/S
- Current lack of standardised data available from industry
- Need for harmonised methodologies & indicators

Radio Spectrum Policy Group RSPG (Climate)

- Workstream to assess how efficient spectrum policies can facilitate twin green and digital transition of Europe

The 'Twin Transition'



'Green' ICT & Data
facilitating further reduction
of environmental impact
across sectors

Thank you
Go raibh maith agaibh!



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Rialáil Cumarsáide

Commission for
Communications Regulation

Global Trends

Alexia Gonzalez-Fanfalone
Telecommunication Policy Analyst
OECD Spectrum





SPECTRUM MANAGEMENT AND SUSTAINABILITY

MWC23 Ministerial Programme Roundtable “Spectrum management:
towards sustainability goals”

Alexia González Fanfalone

Economist/ Policy Analyst - Communication policy and regulation
CISP

27 February 2023



The twin transitions: Key questions for policy makers



What is the **role of digital technologies** and the **enabling infrastructure** to leverage the **opportunities of the “twin transitions”**?



How to **measure the impact of digital on green**?

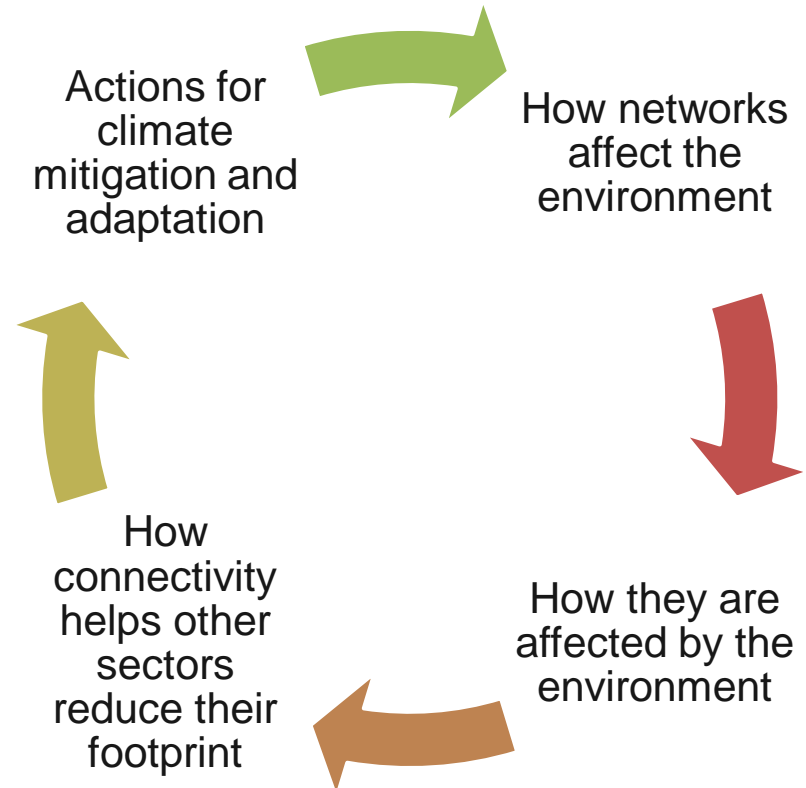
- Whole lifecycle approach
- Impact of networks and devices



Are there **potential trade-offs** to consider between policy objectives?



- Assessing the **impact of communication networks:**





“Twin transitions”: Leveraging connectivity to promote green

- **OECD Recommendation on Broadband Connectivity** (2021) underscores the importance of reducing the negative **environmental impact** of communication networks
- Boosting the **transition to future proof technologies for environmental sustainability**
- **5G and AI systems:**
 - On the one hand: Optimising network management and reducing energy consumption
 - On the other: Data traffic and compute demand increases
- Will “**beyond 5G**” **technologies** (6G) become the “**green G**”?
 - Key values being discussed in 6G visions include sustainability and inclusion.
- **Net Zero commitments** by communication operators
 - Vodafone, Telefonica, Orange, GSMA, etc.
- **Promoting smart cities and devices** (IoT)



Report on “Developments in Spectrum Management for Communication Services”



The report explores **spectrum policy objectives**, **developments** in spectrum management and assignment, and **future considerations** in spectrum management for communications services.



New horizons:

Fostering innovative use cases, drones, HAPS, NGSO satellite constellations, THz & beyond 5G

Future considerations in spectrum management



Environmental sustainability of networks



Spectrum management and environmental sustainability

OECD countries have started to **study the impact of communication networks on the environment**, including with respect to spectrum management decisions (e.g. Ireland, France)

Two facets when considering **environmental sustainability of networks** and **the interplay with spectrum policy**:

1. Ensuring that communication networks are sustainable (how networks are rolled out)
2. The role of spectrum in monitoring our natural environment



Environmental sustainability considerations in spectrum policy by:

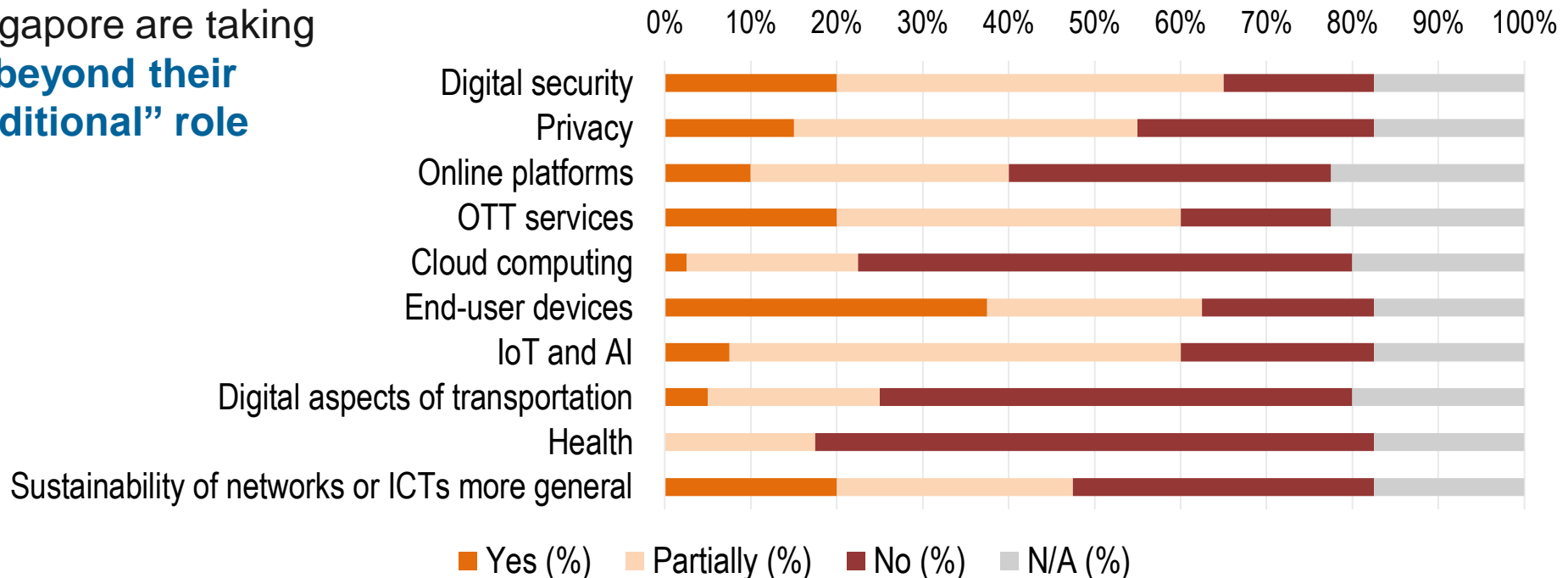
- Availability of spectrum and type of bands,
- the impact of deploying base stations,
- the technology trends in the development of energy efficient networks, higher spectral efficiency,
- Other ways...



The mandate of communication regulators on “green”

There is a **myriad of responsibilities** that communication regulators in OECD countries, Brazil and Singapore are taking on **beyond their “traditional” role**

48% of communication regulators have at least partial responsibility for **environmental sustainability**





The mandate of spectrum managers and “green”

- From a sample of 39 countries (comprised of 37 OECD countries, Brazil and Singapore):
 - **49%** take into account **environmental considerations** (at least partially) **when managing spectrum**
- Going forward, **the vast majority (74%) of countries** understand the importance of this issue



Spectrum management and environmental sustainability

Different ways of incorporating environmental considerations in spectrum management decisions:

- Technology neutrality in spectrum auctions
- Analyzing the environmental impact of different bands (e.g. mmWave in France)
- Promoting new technologies mitigating the effects of communication networks (e.g. Portugal)
- Role of infrastructure sharing and co-deployment (Slovenia, Latvia)
- Spectrum to foster IoT for smart grids (Ireland, Germany)
- EMF exposure limits (e.g. Chile, Israel, Lithuania, Poland, New Zealand and the United Kingdom)



OECD countries tackle the intersection of **spectrum policy** and the **environmental sustainability** communication networks in diverse ways.

Some potential **trade-offs**:



Infrastructure sharing & competition?



“Green tech” & technology neutrality?



Energy consumption vs. network performance?



Thank you!

Let's stay in touch!



alexia.gonzalezfanfalone@oecd.org



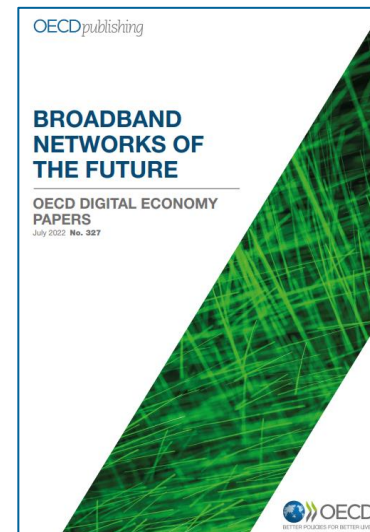
[Alexia Gonzalez Fanfalone](#)

Access our OECD broadband data on: <https://www.oecd.org/digital/broadband/broadband-statistics/>

Further reading



Developments in Spectrum Management for Communication Services ([2022](#))



Broadband Networks of the Future ([2022](#))



Communication Regulators of the Future ([2022](#))

Roundtable

Kamal Tamawa
SSA Policy Director
GSMA



Roundtable Discussion

- 1) Has your organisation/administration considered how spectrum policies can affect mobile networks carbon emissions?
- 2) What spectrum plans and policies has your administration to reduce energy consumption in mobile networks?
- 3) Does your spectrum roadmap tackle climate change aspects?

Closing Remarks

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